

Message Text

SECRET

PAGE 01 SAN SA 00897 01 OF 02 231610Z POSS DUPE
ACTION ARA-14

INFO OCT-01 ISO-00 OES-07 CEQ-01 EPA-01 SS-15 SP-02
NSC-05 SIG-03 MMO-01 PM-05 INR-10 CIAE-00 USIA-06
NSAE-00 DODE-00 L-03 PA-01 A-01 IO-13 HA-05 EB-08
AID-05 PC-01 CA-01 TRSE-00 ACDA-12 IGA-02 SNM-05
AGRE-00 /128 W

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FM AMEMBASSY SAN SALVADOR
TO SECSTATE WASHDC PRIORITY 7125

S E C R E T SECTION 1 OF 2 SAN SALVADOR 0897

ALSO FOR STATE/OES AND COUNCIL ON ENVIRONMENTAL QUALITY--
SEE PAR 8

E.O. 11652: GDS

TAGS: AMGT, PFOR, ES

SUBJECT: US GOALS AND OBJECTIVES IN EL SALVADOR--IMPLMENT-
ATION PLAN OVERVIEW

REF: (A) STATE 034007, (B) STATE 037147, (C) SAN SALVADOR 0460

1. BASIC TO ACCOMPLISHING US OBJECTIVES IS KNOWLEDGE OF THE SIT-
UATION AND ACCURATE ASSESSMENT OF THE IMPLICATIONS OF DEVELOP-
MENTS FOR US POLICY. THE MISSION'S RESOURCES IN ALL AGENCIES
FOR REPORTING AND ASSESSMENT, AND FOR PROVISION OF INFORMATION
FOR INTELLIGENCE PRODUCTION AT WASHINGTON LEVEL, ARE AT
A MINIMUM GIVEN ESPECIALLY THE INCREASED EMPHASIS ON HUMAN RIGHTS
OBSERVANCE AND MORE RAPID SOCIO-ECONOMIC DEVELOPMENT. THESE
REPORTING AND ASSESSMENT RESOURCES WILL BE MARSHALLED FOR MAXIMUM
EFFICIENCY WITH A STRONG EFFORT TO BROADEN CONTACTS WITHIN
SALVADORAN SOCIETY AND TO FOCUS ON HIGHEST PRIORITY ISSUES.

2. NON-RESOURCE MEANS FOR ACCOMPLISHING OBJECTIVES,-- I.E.,
THE ATTITUDINAL AND REPRESENTATIONAL;--WILL BE EXAMINED
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SECRET

PAGE 02 SAN SA 00897 01 OF 02 231610Z POSS DUPE

CAREFULLY TO INSURE AMONG AND FOR OUR OWN STAFF (A) A SERVICE-
ORIENTATION FOR AMERICAN CITIZEN AND US OFFICIAL NEEDS; (B)
THE BEST POSSIBLE EMBASSY IMAGE TO ENHANCE ACCOMPLISHMENT
OF ALL OBJECTIVES; (C) BROAD KNOWLEDGE OF US POLICY AND OF
ISSUES IN US-SALVADORAN RELATIONS, AND (D) COORDINATED AND
CLEAR GUIDANCE ON ISSUES, FOR USE IN RELATIONS WITH THE LOCAL
COMMUNITY, TO BRING ABOUT ACCEPTANCE OF POSITIONS AND ATTITUDES

WHICH HELP ACCOMPLISH US OBJECTIVES. THE EMBASSY WILL ALSO STUDY RECOMMENDATIONS TO BE MADE TO THE DEPARTMENT FOR POLICY CHANGE, FOR REPRESENTATIONS BEFORE INTERNATIONAL ORGANIZATIONS, AND FOR CONGRESSIONAL ACTIONS. THESE NON-RESOURCE MEANS ARE PERTINENT TO ALL OBJECTIVES BUT ESPECIALLY TO OBJECTIVES I - STIMULATION OF IMPROVED SALVADORAN HUMAN RIGHTS OBSERVATION; III - TRADE AND INVESTMENT; IV - SUPPORT FOR SETTLEMENT OF HONDURAN-SALVADORAN BORDER DISPUTE; VII - CONSULAR MATTERS AND VIII - PROMOTION OF SALVADORAN COOPERATION ON GLOBAL ISSUES.

3. ACCOMPLISHMENT OF CERTAIN OBJECTIVES REQUIRE CONSIDERABLE MORE RESOURCE INPUT, BOTH HUMAN AND MATERIAL, THAN OTHERS. SPECIFICALLY, OBJECTIVE II - MORE RAPID SOCIO-ECONOMIC DEVELOPMENT; OBJECTIVE V - PROMOTION OF US SECURITY INTERESTS WITHIN A REGIONAL CONTEXT; OBJECTIVE VI - BILATERAL COMMUNICATIONS AND LINKAGES; AND OBJECTIVE VII - CONSULAR MATTERS, ARE ORIENTED TOWARD INPUT OF HUMAN AND MATERIAL RESOURCES AND REQUIRE CAREFUL COORDINATION AND DIRECTED PROGRAM MANAGEMENT.

4. WE EXPECT AID AND PEACE CORPS PROGRAMS TO CONTINUE TO MAKE THE PRINCIPAL RESOURCE CONTRIBUTION TO SOCIO-ECONOMIC DEVELOPMENT. THE INTER-AMERICAN GEODETIC SURVEY, WHILE IT SERVES PRINCIPALLY SECURITY OBJECTIVES, ALSO CONTRIBUTES TO SOCIO-ECONOMIC DEVELOPMENT. THE EMPHASIS IN THESE PROGRAMS WILL BE ON DIRECT BENEFIT TO THE NEEDY OF THE COUNTRY. STATUS OF HUMAN RIGHTS OBSERVATION MAY BE DETERMINATIVE WITH REGARD TO
SECRET

SECRET

PAGE 03 SAN SA 00897 01 OF 02 231610Z POSS DUPE

ECONOMIC ASSISTANCE UNDER THE FOREIGN ASSISTANCE ACT, I.E. FOR AID. WE RECOGNIZE THE DUAL OBJECTIVE OF "ENHANCING BILATERAL COMMUNICATIONS AND LINKAGES" ACHIEVED BY THE PEACE CORPS PROGRAM THROUGH EXPERIENCES ABROAD PROVIDED TO THE VOLUNTEERS THEMSELVES. SINCE MORE RAPID SOCIO-ECONOMIC DEVELOPMENT IS CALLED FOR, AND ASSUMING ACCEPTABLE IMPROVEMENT IN HUMAN RIGHTS OBSERVANCE, WE ANTICIPATE AN INCREASED LEVEL THROUGH FY 80 OF AID RESOURCE INPUT. THE PEACE CORPS WITH ITS 155 VOLUNTEER YEARS PRESENTLY ASSIGNED HAS, HOWEVER, REACHED A SATURATION POINT.

5. IN THE ABSENCE OF RESTORATION OF SECURITY ASSISTANCE, AND WITH A MINIMUM-STAFFED MILITARY GROUP, THE PRINCIPAL MEANS FOR ACHIEVING OBJECTIVE V - PROMOTION OF US SECURITY INTERESTS WITH A REGIONAL CONTEXT--WILL BE REPRESENTATIONAL (I.E. NON-RESOURCE) WILL ALL ALL MEMBERS OF THE MISSION, CIVILIAN AS WELL AS MILITARY, CONTRIBUTING. CONTINUED US MILITARY PRESENCE SHOULD BE MAINTAINED WITH INTENSIFIED MILITARY TO MILITARY CONTACT ENCOURAGED, AS AN INDICATION OF CONTINUING US INTEREST IN EL SALVADOR. HUMAN RIGHTS OBSERVANCE WILL BE THE CRITICAL FACTOR IN RESTORATION OF THAT ASSISTANCE AND IN A DETERMINATION OF LEVEL OF MATERIAL ASSISTANCE. PLANS WILL BE DEVELOPED FOR

A SECURITY ASSISTANCE PROGRAM IN FY 80 FOR RESTORED MILITARY TRAINING AND FOR MILITARY SALES (FMS) AT ABOUT THE SAME MODEST LEVEL AS IN PREVIOUS YEARS. WE MUST BE PREPARED, HOWEVER, TO FACE THE ISSUE OF REQUESTS FOR SOPHISTICATED EQUIPMENT, ESPECIALLY FOR CREDIT SALE OF AIRCRAFT TO MODERNIZE THE ANTI-QUATED SALVADORAN JET FIGHTER FLEET. THE HUMAN RIGHTS AND CONVENTIONAL ARMS RESTRAINT POLICIES OF THE US WILL BE SUPPORTED THE MILITARY GROUP AS IT CONTINUES, WITHIN THE FRAMEWORK OF US LAW AND TREATY COMMITMENTS, TO FUNCTION AS MILITARY CONSULTANT AT THE MINISTER OF DEFENSE AND SERVICE COMMAND LEVELS.

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PAGE 01 SAN SA 00897 02 OF 02 231717Z
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TO SECSTATE WASHDC PRIORITY 7126

S E C R E T SECTION 2 OF 2 SAN SALVADOR 0897

ALSO FOR STATE/OES AND COUNCIL ON ENVIRONMENTAL QUALITY--
SEE PAR 8

6. OBJECTIVE VI ON ENHANCING BILATERAL COMMUNICATIONS AND LINKAGES (BASICALLY A MEANS TO ACCOMPLISH OTHER OBJECTIVES) WILL CONTINUE TO REQUIRE AT LEAST A CONSTANT LEVEL OF RESOURCE INPUT FROM THE NEW INTERNATIONAL COMMUNICATIONS AGENCY FOR OPERATIONS OF THE US INFORMATION SERVICE. AID'S PROGRAM FOR TECHNICAL TRAINING IN THE US AND FOR TECHNOLOGY TRANSFER WILL ALSO PROVIDE A CONSIDERABLE INPUT. IF SECURITY ASSISTANCE IS RESTORED, MILITARY TRAINING IN US MILITARY SCHOOLS WILL ALSO PROVIDE AN IMPORTANT RESOURCE INPUT. IN VIEW OF IMPORTANCE OF THE MILITARY IN GOVERNMENT, WE HAVE MADE RECOMMENDATIONS FOR ALLOWING MILITARY PERSONNEL IN MILITARY POSITIONS TO BE GIVEN INTERNATIONAL VISITOR AND OTHER GRANTS IN CIVILIAN AREAS. A SPECIAL EFFORT WILL BE MADE TO COORDINATE ALL OF THESE BILATERAL COMMUNICATIONS PROGRAMS TO INSURE THE MOST EFFECTIVE ACHIEVE-

MENT OF THIS OBJECTIVE.

7. WE MUST TREAT TWO ITEMS UNDER OBJECTIVE VII - CONSULAR MATTERS (DRUG TRAFFIC AND DISEASE PREVENTION) AS PARTS OF A DISTINCT OBJECTIVE WHICH IN THE EMBASSY SUBMISSION (SEE SECRET

SECRET

PAGE 02 SAN SA 00897 02 OF 02 231717Z

REFTEL C) WAS CALLED "IMPROVEMENT OF THE HEALTH AND WELFARE OF AMERICANS." THESE ITMES ARE NOT SIMPLY "CONSULAR MATTERS" AND SHOULD NOT BE SUBORDINATED TO POSITIONS OF MINOR IMPORTANCE UNDER THAT HEADING. EL SALVADOR PROVIDES A UNIQUE OPPORTUNITY FOR RESEARCH AND MONITORING PROGRAMS WHICH CONTRIBUTE TO THESE OBJECTIVES. DEA AND FBI PROGRAMS ARE JUSTIFIED UNDER THIS HEADING. THE PRINCIPAL JUSTIFICATION FOR OUR RECOMMENDED CONTINUATION OF THE CENTRAL AMERICAN RESEARCH STATION, THE STERILE MALE MOSQUITO PROGRAM (DEPARTMENT OF AGRICULTURE--INSECTS AFFECTING MAN) AND THE FOOT-AND-MOUTH DISEASE VIGILANCE PROGRAM (DEPARTMENT OF AGRICULTURE--ANIMAL AND PLANT HEALTH INSPECTION SERVICE) AND OTHER SCIENTIFIC PROGRAMS, IS THE HEALTH AND WELFARE OF AMERICANS, ALTHOUGH IT IS RECOGNIZED THAT A CONTRIBUTION IS MADE AT THE SAME TIME TO SALVADORAN SOCIO-ECONOMIC DEVELOPMENT.

8. WE ARE CONCERNED OVER THE COMPLETE EXCLUSION OF ANY OBJECTIVE CALLING FOR "IMPROVED ENVIRONMENTAL QUALITY" (SEE REFTEL C--OBJECTIVE VII). WE WISH TO POINT OUT THE PROVISIONS IN US LAW (THE NATIONAL ENVIRONMENTAL POLICY ACT OF 1969) REQUIRING ALL AGENCIES OF THE FEDERAL GOVERNMENT "TO LEND APPROPRIATE SUPPORT TO INITIATIVES, RESOLUTIONS AND PROGRAMS DESIGNED TO MAXIMIZE INTERNATIONAL COOPERATION IN ANTICIPATING AND PREVENTING A DECLINE IN THE QUALITY OF MANKIND'S WORLD ENVIRONMENT." EL SALVADOR FACES SERIOUS PROBLEMS OF ENVIRONMENTAL DEGRADATION WHICH TO A LARGE EXTENT ARE A FUNCTION OF THE DEVELOPMENT PROCESS, BUT SOLUTION TO WHICH CANNOT BE SUBSUMED UNDER AN OBJECTIVE FOR "MORE RAPID SOCIO-ECONOMIC DEVELOPMENT", SINCE THE TWO OBJECTIVES MAY WELL AT TIMES BE IN CONFLICT. WE ENVISAGE USING, WHEREVER OPPORTUNITY PRESENTS ITSELF, RESOURCE AND NON-RESOURCE MEANS FOR HELPING ACCOMPLISH THIS OBJECTIVE OF IMPROVED ENVIRONMENTAL QUALITY, IN COOPERATION WITH SALVADORAN GOVERNMENT AND INSTITUTIONS.

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PAGE 03 SAN SA 00897 02 OF 02 231717Z

9. POSSIBLE CONFLICT IS ALSO PERCEIVED BETWEEN THE OBJECTIVE ON "HUMAN RIGHTS OBSERVATION" (I) AND OTHER OBJECTIVES, ESPECIALLY "US SECURITY INTERESTS" (V) AND "SOCIO-

ECONOMIC DEVELOPMENT" (III) BECAUSE OF THE PROVISIONS OF THE FOREIGN ASSISTANCE ACT. WE WILL BE CONSTANTLY ALERT TO THIS POSSIBLE CONFLICT AND STRIVE TO ORCHESTRATE A COMPLEX OF PROGRAM AND REPRESENTATIONAL ACTIVITIES WHICH WILL ENHANCE ACCOMPLISHMENT OF ALL OBJECTIVES.

10. WE RECOGNIZE IN ALL THE ABOVE A UNITY, WITH CROSS-RELATIONSHIPS AMONG OBJECTIVES, AND IMPACTS OF ANY COURSE OF ACTION ON A NUMBER OF OBJECTIVES. ALSO RESOURCE INPUTS, OR DENIAL OF THOSE INPUTS, MAY IMPACT ON AND EVEN ENHANCE SECONDARY OBJECTIVES, SUCH AS ECONOMIC DEVELOPMENT FUNDS MAY HELP IMPROVE HUMAN RIGHTS OBSERVANCE.

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